

## Message Text

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ORIGIN IO-13

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04  
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 ARA-06 EA-07 NEA-10 OIC-02 EB-07  
OMB-01 TRSE-00 DHA-02 USIE-00 INRE-00 NSCE-00  
SSO-00 CCO-00 /110 R

DRAFTED BY IO/UNP:GBHELMAN:MR  
APPROVED BY IO:JABAKER  
AF:TSEELYE  
S/P:MSPIEGEL

-----130208Z 084330 /63

O R 130150Z MAY 77 ZFF5  
FM SECSTATE WASHDC  
TO AMEMBASSY ABIDJAN IMMEDIATE  
AMEMBASSY ACCRA IMMEDIATE  
INFO USDEL SECRETARY  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY MAPUTO  
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 107483 TOSEC 040249

ABIDJAN FOR AMB. YOUNG AND MAYNES; LONDON FOR AMB MCHENRY

E.O. 11652: GDS

TAGS: PFOR, US, FS, XA

SUBJECT: BRIEFINGS ON NAMIBIA TALKS

REF: A) LAGOS 5332; B) USUN 1491; C) USUN 1483

1. EVENTS SUGGEST THAT THE MAPUTO CONFERENCE MAY BE OF  
SPECIAL IMPORTANCE IN SHAPING AFRICAN REACTION TOWARDS  
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THE RESULTS OF CONTACT GROUP'S CAPE TOWN TALKS. IN ONE  
SENSE, THIS IS UNFORTUNATE BECAUSE THE RHETORIC OF  
THE CONFERENCE, AND THE PROMINENCE IT GIVES TO  
LIBERATION GROUPS ARE LIKELY TO ENCOURAGE CONFRONTA-  
TIONAL ATTITUDES. MOREOVER, THE MAPUTO DECLARATION  
MAY REINFORCE SWAPO'S CLAIM TO BE THE SOLE BARGAINING  
AGENT WITH SOUTH AFRICA IN ANY NAMIBIAN SETTLEMENT AND

ALSO (FROM LAST DRAFT WE SAW) IGNORE COMPLETELY  
RESOLUTION 385.

2. AT THE SAME TIME, WE BELIEVE THAT THE MAPUTO  
CONFERENCE OFFERS SOME ADVANTAGES WHICH WE SUGGEST YOU  
BEAR IN MIND IN PLANNING YOUR ACTIVITIES THERE. THE  
MOST IMPORTANT STEPS THAT YOU MIGHT TAKE PRIVATELY,  
WE BELIEVE, WOULD BE WITH SEVERAL KEY ACTORS IN THE  
NAMIBIA PICTURE. BEFORE MOVING AHEAD, YOU WILL, OF

COURSE, WANT TO DISCUSS THE MATTER WITH OTHER MEMBERS  
OF THE CONTACT GROUP, BUT WE BELIEVE IT WOULD HELP FOR  
YOU TO:

-- TALK TO SAM NUJOMA. AT THIS POINT NUJOMA HAS  
SUCCESSFULLY EVADED ANY DISCUSSIONS WITH MEMBERS OF  
THE CONTACT GROUP. WE DO NOT KNOW WHY HE HAS DECIDED  
TO BE SO ELUSIVE BUT IT MAY BE THAT NUJOMA WANTS TO  
DEFER ANY TALKS UNTIL HE HAS HAD A CHANCE TO COORDINATE  
A RESPONSE WITH SWAPO LEADERSHIP. IF THAT IS THE  
CASE, THEN MAPUTO WILL OFFER YOU AND OTHER MEMBERS OF  
THE CONTACT GROUP AN OPPORTUNITY TO PRESS NUJOMA TO  
MAINTAIN AN OPEN MIND TOWARDS THE TALKS AND ALSO TO  
AGREE TO SOME ARRANGEMENTS WHEREBY HE CAN BE AVAILABLE  
FOR DISCUSSIONS AS THE TALKS EVOLVE.

-- TALK WITH FRONT LINE STATES AND NIGERIA. OF THIS  
GROUP, WE BELIEVE THAT THERE ARE THREE WHICH MERIT  
PARTICULAR ATTENTION ON YOUR PART AT MAPUTO:  
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A. MOZAMBIQUE: MACHEL'S REACTION REFLECTS THE KIND OF  
DOCTRINAIRE APPROACH WHICH COULD DAMAGE THE NEGOTIATING  
PROCESS. TO THE EXTENT THAT MACHEL WOULD BE WILLING TO  
ADOPT A MORE PASSIVE, WAIT AND SEE ATTITUDE, OUR  
ABILITY TO WORK WITH SWAPO MIGHT BE ADVANCED.

B. NIGERIA: UNFORTUNATELY, SENIOR OFFICIALS AND  
NIGERIA'S FOREIGN MINISTER WERE UNAVAILABLE AND  
CONSEQUENTLY THE APPROACH IN LAGOS WAS MADE BY THE  
CONTACT GROUP AT A MIDDLE LEVEL. IF GARBA IS AT  
MAPUTO OR IN YOUR TALKS THERE WITH HARRIMAN, WE HOPE  
THAT YOU CAN REVIEW AGAIN THE RESULTS OF CAPE TOWN,  
STRESSING THE CONSEQUENCES FOR STABILITY IN AFRICA IF  
A FAIR SETTLEMENT CAN BE ACHIEVED. YOU MIGHT URGE  
THAT NIGERIA USE ITS INFLUENCE WITH SWAPO BOTH ON  
BEHALF OF MODERATION AND ON DEVELOPING AN ARRANGEMENT  
WHEREBY THE CONTACT GROUP CAN BEGIN TO CONDUCT A  
DIALOGUE WITH SWAPO.

C. ANGOLA: IF FIGUEIREDO IS NOT PRESENT, WE SUGGEST THAT YOU INITIATE CONTACT WITH A SENIOR ANGOLAN REPRESENTATIVE. OTHER MEMBERS OF THE CONTACT GROUP, AND ESPECIALLY THE FRENCH AND CANADIANS, MIGHT BE IN A POSITION TO PARTICIPATE. IN ADDITION TO INFORMING ANGOLANS ON THE RESULTS OF CAPE TOWN, WE HOPE THAT THE ANGOLANS ARE ENCOURAGED TO TAKE THE POINT THAT THE CONTACT GROUP'S EFFORTS ARE PROMISING AND THAT A FAIR

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SETTLEMENT IN NAMIBIA HOLDS ADVANTAGES FOR THE STABILITY OF ANGOLA'S SOUTHERN FRONTIER. FYI: SUGGESTED CONTACT WOULD BE INTENDED TO REINFORCE BRIEFING ASSIGNMENT BY FRENCH IN LUANDA AND WOULD NOT, OF COURSE, BE RELATED TO OUR TALKS WITH ANGOLANS IN OTHER CONTEXTS. RE LATTER, WE ARE STILL CONFIDENTIAL

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AWAITING ANGOLAN RESPONSE TO POINTS CONCERNING ZAIRE MADE TO FIGUEIREDO APRIL 25 BY DEPT AND USUN OFFICERS. END FYI.

CHRISTOPHER

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## Message Attributes

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**Disposition Date:** 22 May 2009  
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**Subject:** BRIEFINGS ON NAMIBIA TALKS  
**TAGS:** PFOR, US, SF, XA, (NUJOMA, SAM)  
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**Type:** TE  
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